

## Message Text

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PAGE 01 AMMAN 07605 01 OF 02 281415Z  
ACTION NODS-00

INFO OCT-01 ISO-00 /001 W  
-----004871 281419Z /41  
O 281406Z SEP 78  
FM AMEMBASSY AMMAN  
TO SECSTATE WASHDC IMMEDIATE 7901

C O N F I D E N T I A L SECTION 01 OF 02 AMMAN 07605

NODIS

E.O. 11652: GDS  
TAGS: PGOV, JO, US, XF  
SUBJECT: JORDANIAN QUESTIONS ON CAMP DAVID AGREEMENTS

1. FOLLOWING IS TEXT OF LETTER FROM GOJ PRIME MINISTER  
BADRAN TO SECRETARY VANCE ON CAMP DAVID AGREEMENTS.  
LETTER WAS PRESENTED TO AMBASSADOR BY PRIME MINISTER BADRAN  
ON SEPTEMBER 28.

2. BEGIN TEXT:

DEAR MR. VANCE,

AS AGREED BETWEEN THE TWO SIDES DURING OUR RECENT TALKS  
IN AMMAN, I ENCLOSE HERewith THE QUESTIONS RELATING TO THE  
CAMP DAVID AGREEMENTS AND THEIR INTERPRETATIONS.

THE GOVERNMENT OF JORDAN WOULD APPRECIATE AN EARLY REPLY  
IN ORDER TO STUDY THE ANSWERS AND TAKE THEM INTO CONSIDER-  
ATION IN FORMULATING ITS OWN POSITION.

NEEDLESS TO SAY THAT RECEIVING CLEAR AND SATISFACTORY  
ANSWERS FROM THE UNITED STATES GOVERNMENT WOULD OPEN THE  
WAY FOR THE GOVERNMENT OF JORDAN TO PARTICIPATE EFFECTIVELY  
AND CONSTRUCTIVELY IN THE PEACE PROCESS LEADING TO A JUST  
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AND LASTING PEACE.

- ALL THE QUESTIONS PERTAIN TO THE AGREEMENT ENTITLED  
"A FRAMEWORK FOR PEACE IN THE MIDDLE EAST AND THE BROADER  
ISSUE OF A JUST PEACEFUL SETTLEMENT" AND NOT THE BILATERAL  
EGYPTIAN-ISRAELI AGREEMENT.

- WITH MY BEST REGARDS.

- MUDAR BADRAN  
- PRIME MINISTER AND MINISTER OF FOREIGN AFFAIRS.

(1) DOES THE UNITED STATES INTEND TO BE A FULL PARTNER IN NEGOTIATIONS REGARDING THE WEST BANK AND GAZA AND OF THE PALESTINIAN QUESTION IN GENERAL? AT WHAT STAGE OF THE NEGOTIATIONS WILL THE UNITED STATES PARTICIPATE AND IN WHAT ROLE?

(2) WHAT DOES THE FRAMEWORK AGREEMENT MEAN IN ITS PARAGRAPH (A) 1. WHERE IT REFERS TO "THE REPRESENTATIVES OF THE PALESTINIAN PEOPLE"?

(3) WHY HAS THE DURATION OF FIVE YEARS BEEN CHOSEN FOR THE TRANSITION PERIOD IN THE WEST BANK AND GAZA?

(4) A. WHAT IS THE GEOGRAPHICAL DEFINITION OF THE "WEST BANK" AND OF GAZA IN THE VIEW OF THE UNITED STATES GOVERNMENT? IS ARAB JERUSALEM AND ITS SURROUNDING ARAB AREAS INCORPORATED INTO ISRAEL AFTER JUNE 1967 INCLUDED IN THE DEFINITION OF THE "WEST BANK"?

- B. AT THE END OF THE FIVE YEARS OF TRANSITIONAL ARRANGEMENTS, WHAT WOULD BE THE STATUS OF THE WEST  
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- BANK AND OF GAZA FROM THE POINT OF VIEW OF SOVEREIGNTY?

- C. WHAT IS THE UNITED STATES POSITION REGARDING THESE QUESTIONS?

- D. WILL ANY ISRAELI FORCES REMAIN IN ANY PART OF THE WEST BANK AND OF GAZA AFTER THE TRANSITIONAL PERIOD OF FIVE YEARS? IF SO BY WHAT RIGHT AND WITH WHAT JUSTIFICATION?

- E. WHAT IS THE UNITED STATES POSITION REGARDING THESE QUESTIONS?

(5) DURING THE TRANSITIONAL PERIOD OF SELF-GOVERNMENT IN THE WEST BANK AND GAZA, UNDER WHAT HIGHER SUPERVISORY WOULD THE SELF-GOVERNING AUTHORITY OPERATE? WOULD IT BE A UNITED NATIONS OR A SIMILAR NEUTRAL INTERNATIONAL SUPERVISORY AUTHORITY? WHAT SOURCE WOULD FINANCE THE BUDGETARY NEEDS OF THE SELF-GOVERNING AUTHORITY? WHAT WOULD BE THE EXTENT OF ITS POWERS? WHAT WOULD CONSTITUTE THE LIMITATIONS ON ITS POWERS?

- (6) A. WHERE THE DOCUMENT REFERS TO THE SELF-GOVERNING
- AUTHORITY WHICH IS TO BE CONSTITUTED IN THE WEST BANK-
  - GAZA AREA, DOES THE JURISDICTION OF THIS AUTHORITY
  - EXTEND TO THE PART OF JERUSALEM WHICH HAD BEEN PART
  - OF THE WEST BANK WHEN IT FELL UNDER OCCUPATION AS WELL
  - AS OTHER ANNEXED AREAS AROUND IT, BOTH IN TERMS OF
  - TERRITORY AND PEOPLE?
- B. WHAT IS THE UNITED STATES POSITION ON THIS

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ACTION NODS-00

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TO SECSTATE WASHDC IMMEDIATE 7902

C O N F I D E N T I A L SECTION 02 OF 02 AMMAN 07605

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- QUESTION?

- (7) A. AT THE END OF THE FIVE YEAR TRANSITIONAL PERIOD,
- WHAT WOULD BE THE STATUS OF OCCUPIED ARAB JERUSALEM?
- B. WHAT IS THE UNITED STATES POSITION ON THIS MATTER?

- (8) A. WHAT WOULD HAPPEN TO THE ISRAELI SETTLEMENTS IN
- THE OCCUPIED AREAS DURING AND AFTER THE TRANSITIONAL
  - PERIOD? WHAT WOULD HAPPEN TO THE PROPERTIES ACQUIRED
  - AND CONSTRUCTION MADE THERE AND WHAT WOULD THEIR
  - STATUS BE?
- B. WHAT WILL BE ISRAEL'S OBLIGATION, DURING THE
- COMING PERIOD UNTIL THE END OF THE TRANSITIONAL PERIOD,
  - REGARDING THE POLICY OF SETTLEMENT?
- C. WHAT IS THE UNITED STATES POSITION REGARDING BOTH
- OF THE ABOVE QUESTIONS?

(9) A. WILL THE ISRAELI CITIZENS WHO RESIDE AT PRESENT

- IN THE SETTLEMENTS BE ELIGIBLE FOR PARTICIPATION IN
  - THE ESTABLISHMENT OF THE SELF-GOVERNING AUTHORITY AND
- CONFIDENTIAL

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- ITS SUBSEQUENT ACTIVITIES?

- B. WHAT WILL BE THE STATUS OF THE ISRAELI CITIZENS
- RESIDING IN THE WEST BANK AND GAZA DURING THE TRANSI-
- TIONAL PERIOD AND WILL THERE BE ANY, AND IF SO WHAT
- WOULD THEIR STATUS BE AFTER THE END OF THE TRANSI-
- TIONAL PERIOD?

(10) A. AT THE END OF THE FIVE YEAR TRANSITIONAL PERIOD,

- WILL THE INHABITANTS OF THE WEST BANK AND GAZA
- EXERCISE IN FREEDOM THE RIGHT OF SELF-DETERMINATION IN
- ORDER TO DECIDE THEIR POLITICAL FUTURE?

- B. WHAT IS THE UNITED STATES POSITION ON THIS
- QUESTION?

(11) A. WHAT SOLUTION DOES THE FRAMEWORK AGREEMENT EN-

- VISAGE FOR THE PROBLEM OF THE PALESTINIANS LIVING
- OUTSIDE THE OCCUPIED AREAS AS REFUGEES AND FOR THE
- RESTORATION OF THEIR RIGHTS?

- B. WHAT DOES THE UNITED STATES REGARD AS THE BASIS
- FOR THE SOLUTION OF THIS QUESTION? HOW DOES IT DEFINE
- THESE RIGHTS?

(12) WHAT DOES THE FRAMEWORK AGREEMENT ENVISAGE FOR THE  
FUTURE OF THE REST OF THE OCCUPIED ARAB TERRITORIES? WHAT  
IS THE UNITED STATES GOVERNMENT'S POSITION ON THIS

QUESTION?

(13) IN THE DEFINITION OF THE SECURITY REQUIREMENTS IN THE  
AREA, DOES THE UNITED STATES GOVERNMENT ENDORSE THE  
PRINCIPLE OF RECIPROCITY ON THESE REQUIREMENTS OR DOES THE  
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UNITED STATES GOVERNMENT REGARD THESE REQUIREMENTS TO BE  
ONE SIDED ONLY?

(14) AS SECURITY COUNCIL RESOLUTION 242 IS STATED TO BE THE  
BASIS OF ANY NEGOTIATIONS FOR THE SETTLEMENT OF THE WEST  
BANK-GAZA AND OTHER ASPECTS OF THE CONFLICT, WHAT WOULD

THE UNITED STATES GOVERNMENT DO IN THE EVENT OF CONFLICTING  
INTERPRETATIONS BETWEEN THE NEGOTIATING PARTIES PARTICULARLY  
IN VIEW OF THE UNITED STATES GOVERNMENT PREVIOUS  
INTERPRETATIONS OF SECURITY COUNCIL RESOLUTION 242 AND  
COMMITMENTS BASED THEREON WHICH WERE THE BASIS OF  
ACCEPTANCE BY JORDAN OF THE SAID RESOLUTION?

END TEXT.

3. EMBASSY POUCHING LETTER TO DEPARTMENT ATTENTION: S/S.

4. REQUEST DEPARTMENT REPEAT THIS MESSAGE AS DESIRED.  
VELIOTES

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## Message Attributes

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